

DRAFT

Safer Leeds

*Working in partnership to
keep communities safe*

Plan (2017/18)



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Foreword

Welcome to the Safer Leeds Plan, our statement of intent for 2017/18.

We have continued to achieve much over the year, and I would like to thank all staff and volunteers across the partnership for their continued passion and commitment to serve the people and communities of Leeds.

This Plan remains focused on joint partnership delivery against our priorities, as set out in the 'plan on a page'.

- ❖ **What we will do** (our ambition, outcome and priorities)
- ❖ **How we will do it** (our guiding principles and approaches)
- ❖ **How we will measure progress** (our indicators of success)

To tackle existing, new and emerging risks, threats and harms, we must retain a focus on meeting the needs and demands of communities, regardless of responsibility for resources.

The need to deliver shared plans more efficiently and cost effectively, with clear accountability, across agencies remains a key priority.

Knowing what success looks like is critical. Leadership and accountability at every level of delivery must be clear and visible.

As a partnership, we have many examples of co-location and integration, but we need to be continue to be ambitious and take risks to maximise all opportunities, restructuring and refreshing where needed.

Everyone has the right to live in a safe and tolerant society and everyone has a responsibility to behave in a way that respects this right. We should never be complacent, any victim of any offence is one too many.

We strongly believe we are better when we work together.

Kind regards

Cllr. Debra Coupar
Executive member for
Communities

Sam Millar
Superintendent
(Safer Leeds)

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Introduction

Safer Leeds is the city's statutory Community Safety Partnership, responsible for tackling crime, disorder and substance misuse.

Leeds has a strong record of partnership working, which was embedded as part of the Crime and Disorder Act (1998) and subsequent legal enhancements.

Our Ambition

- ❖ To be the best city in the UK with the best community safety partnership and services.

Our Outcome

- ❖ People in Leeds are safe and feel safe in their homes, in the streets, and the places they go.

The partnership aims to serve all members of its communities, giving due regard to implications for different groups to ensure people are not excluded or disadvantaged because of Age, Disability, Gender, Race, Religion and Belief, or Sexual Orientation.

Governance & Accountability

The following are committed to working collectively through Safer Leeds Executive in line with agreed information sharing protocols:

Responsible Authorities

- ➔ Leeds City Council; West Yorkshire Police; Leeds Clinical Commissioning Groups; West Yorkshire Community Rehabilitation Company; West Yorkshire Fire & Rescue Service; National Probation Trust

Co-operating Bodies

- ➔ Leeds Children's Trust Board; Leeds Safeguarding Children Board; Leeds Safeguarding Adults Board; HM Prison Service; Office of the Police & Crime Commissioner; Third Sector Partnerships

The Safer Leeds Executive has statutory requirements to:

- Produce an annual Joint Strategic Assessment
- Prepare and implement a Plan
- Establish information sharing arrangements
- Be responsible for establishing Domestic Homicide Reviews

Funding

The Office of Police & Crime Commissioner (OPCC) has agreed funding arrangements, to March 2018 and we will assist the OPCC in delivering the Police and Crime Plan.

Critical Issues

The Joint Strategic Assessment (JSA) seeks to:

- Identify medium to long-term issues affecting community safety
- Highlight existing or emerging risk, threats and harms
- Assist in defining priorities

This year's JSA (Mar 2017) identified a number of reoccurring themes, risks, threats, and harms; which are summarised below:

- ❖ **Offending behaviours:** prolific offenders linked to various crimes; ingrained behaviours exacerbated by mental health and substance misuse; new or changing offending patterns, especially cyber-enabled crime; new "upcoming" offenders
- ❖ **Vulnerable victims:** individuals being coerced or forced into criminal activity; impacts of criminality and nuisance extending beyond individuals involved; high levels of demand impacting on services and responses.
- ❖ **Organised crime:** offenders operating across different offence types; fluid and flexible offending patterns; use of violence and intimidation to maintain control of individuals and/ or areas.
- ❖ **Serious acquisitive crime:** prolific levels of offending in some localities; opportunistic stealing and lack of victim empathy; disposal of stolen goods; links to organised offending.
- ❖ **Community crime and nuisance:** anti-social and criminal behaviours impacting on local communities and feelings of safety (including on-street violence, youth nuisance, hate crime, neighbour disputes, public order offences, aggressive begging); clustering of issues in localities of concern often linked to wider social and economic factors; varying levels of tolerance and willingness to report.
- ❖ **Domestic violence and abuse:** high levels of reported repeat domestic abuse; threats of escalation and increased violence; risks and vulnerabilities among families are often linked to vulnerable children, substance misuse, financial pressures and housing conditions.
- ❖ **Substance misuse:** intrinsically linked to a range of crime and disorder issues; key factor in a range of violence, nuisance and road traffic issues; changing drug markets; new and emerging substances; links to organised crime.

Priorities

Safer Leeds has agreed the following priorities for 2017/18:

- Anti-social behaviour
- Domestic violence and abuse
- Youth crime and on-street violence
- Organised offending
- Local drug markets

With additional focussed support to other partnership boards and delivery groups on the following cross-cutting issues:

- Community cohesion (*Hate Crime, Prevent/ Radicalisation*)
- Safeguarding (*Sexual Exploitation, Modern Slavery, Human Trafficking, Honour Based Abuse*)
- Complex needs (*Mental Health, Alcohol and Drugs*)
- Road Safety/ Safer Travel

Strands for 2017/18

Individuals may be coerced or forced into offending by peer or family groups through threats, expectations or lack of opportunities.

- Promoting community respect (localities)
- Keeping people safe from harm (victims/witnesses)
- Managing offender behaviours (prevent, rehabilitate & resettle)

Planning and Progress

For all our priorities we will consider opportunities to:

- ❖ Take action at a local level
- ❖ Support victims and witnesses
- ❖ Engage and involve people
- ❖ Make a breakthrough
- ❖ Protect those with complex needs
- ❖ Address offending behaviours

For all our priorities we will measure success against a set of indicators that will enable us to track progress at a city wide and local level.

Approaches

We will utilise a number of approaches to support delivery against this plan at a strategic, operational and tactical level. Pivotal to this change will be adoption and application of three major approaches:

Intelligence Led (IL)

- IL is more than simply combining data; analysis of information provides meaning and context to otherwise isolated data.
- IL means informed decision making; understanding relationships between issues and predictions enables responses to be focussed on critical factors.
- IL is about partnership problem solving; sharing information and responding accordingly can reduce costs while increasing effectiveness.
- IL is about improving performance; better understanding allows outcomes to be defined, predicted, and measured.

Restorative Practice (RP)

- RP is about developing better relationships between individuals, families and communities.
- RP provides a focus on developing positive relationships and people taking responsibility for their behaviours.
- People are happier, more co-operative and productive, and therefore more likely to make positive changes, when those in authority (service providers) do things with them, rather than to them or for them.

Victim Engagement (VE)

- VE is about treating victims and witnesses with respect and sensitivity; offering emotional and practical support, keeping them informed at all stages of the justice process.
- VE provides an opportunity for service providers to put the victim at the heart of positive resolutions, be these diversionary or restorative.
- VE and wider community involvement is a way to develop and implement local solutions to local issues, especially on the prevention and resettlement side to support behaviour.

Key Deliverables

Safer Leeds will continue to improve current core services to achieve our outcome but we will also focus on innovative programmes and projects that help us move closer to our desired outcome; examples below:

Focus & Innovation	
Promoting community respect	
❖ Pro-active response to Anti-Social Behaviour	<ul style="list-style-type: none"> ➔ Establish an ASB Early Intervention Team, where all instances of anti-social behaviour reported to the police and the council, are triaged on a daily basis ➔ Launch a public facing campaign and web-based app 'street support.' platform around issues relating to begging as an alternative to giving directly. ➔ Create and implement a local accreditation scheme (purple flag mark) for those services who excel in meeting standards during the evening, night time economy.
❖ Reconfigure Hate Crime Services	<ul style="list-style-type: none"> ➔ Launch the Responding to Hate Crime Strategy as part of activities during the Hate Crime Awareness Week. ➔ Support and expand the existing Hate Incident Reporting Centre network, reviewing the existing Hate Crime MARACs (multi-agency risk assessment conference), and strengthening links with local community.
❖ Upgrading of CCTV & security service provision	<ul style="list-style-type: none"> ➔ Develop a blended approach to CCTV surveillance by progressing modernisation projects across Leeds.
Keeping people safe from harm	
❖ Reducing the harms of domestic violence and abuse on individuals, families and communities	<ul style="list-style-type: none"> ➔ Develop responses for high risk and complex DV cases with a focus on: a) repeat victims at the Front Door Safeguarding Hub (FDSH) b) advancing workforce capacity to address issues relating to mental health, substance misuse and no recourse to public funds. ➔ Work with the Equality Hubs to integrate issues of inclusion, diversity, forced marriage and honour based violence into the DV Breakthrough Project and tailor responses for LGBT+, BME, Migrant Communities and Older People.
❖ Improving responses to those with complex needs	<ul style="list-style-type: none"> ➔ Develop a partnership triage and early help capability within the District Control Room for people at risk. ➔ Create an intensive support hub for the most vulnerable street users, including speedier and more robust multi-agency case-conferencing and case-management arrangements. ➔ Refresh crime and disorder approaches in response to changing drugs and alcohol markets, making best use of learning and research to inform a collective response.
Managing offender behaviours	
❖ Reducing the risk, threat and harm of organised crime	<ul style="list-style-type: none"> ➔ Develop a breakthrough partnership plan on serious and organised crime, focusing on operational and tactical responses (pursue, prevent, protect and prepare).
❖ Reduce the numbers of young people coming into custody	<ul style="list-style-type: none"> ➔ Implement initiatives to develop 'child friendly' responses to young people who offend and who come into custody; focusing on first time offenders through an 'all services' approach to diversion, support and rehabilitation.
❖ Enhancing responses to DV&A perpetrators	<ul style="list-style-type: none"> ➔ Create offender management responses to serial and repeat offenders via the FDSH.

Plan on a Page 2017-18

What we will do

Our Ambition

To be the best city in the UK with the best community safety partnership and services

Our Outcomes

People in Leeds are safe and feel safe in their homes, in the streets, and the places they go

Our Priorities

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- Road Safety/ Safer Travel

How we will do it



How we will measure progress

Promoting Community Respect

- ▷ Public perceptions of ASB
- ▷ Number of reported anti-social behaviour / nuisance concerns
- ▷ Number of hate related offences

Keeping People Safe From Harm

- ▷ Number of self-reporting of domestic violence and abuse incidents
- ▷ Number of domestic violence incidents and repeat offences
- ▷ Levels of serious sexual offences recorded

Managing Offender Behaviours

- ▷ Offending rates
- ▷ Number of serious acquisitive crime offences
- ▷ Public satisfaction & confidence

A compassionate partnership, spending public money wisely

Safer Leeds

Working in partnership to keep communities safe